

1 STATE OF OKLAHOMA

2 2nd Session of the 60th Legislature (2026)

3 SENATE BILL 2129

By: Bullard

6 AS INTRODUCED

7 An Act relating to health insurance; creating the
8 Employer Health Plan Transparency Act; providing
9 short title; defining terms; prohibiting certain
10 health plan from entering into certain contract;
11 prohibiting certain contract provisions from limiting
12 or denying certain information; prohibiting certain
13 contracts from containing certain provisions;
14 prohibiting certain contracts from prohibiting or
15 penalizing certain health plans in certain
16 situations; requiring certain contracts in violation
17 of certain provisions to be void; requiring certain
18 insurer or provider to provide certain information
19 consistent with certain Health Insurance Portability
20 and Accountability Act of 1996 (HIPAA) requirements;
21 requiring certain health plan to comply with certain
22 HIPAA requirements; construing provisions; requiring
23 certain claims to be made in accordance with certain
regulations; requiring certain information to be
unmodified; requiring certain notices to be in
certain formats; requiring certain disclosures by
certain issuers or providers; requiring itemization
of certain costs; requiring certain supports;
requiring submission of certain annual declaration;
requiring certain submission in certain situations;
allowing Insurance Commissioner to asses certain
civil penalties; allowing Commissioner to issue
certain orders; allowing certain action against
license in certain situations; prohibiting certain
issuer or provider from retaliating against certain
persons; requiring Commissioner to promulgate rules
and regulations; providing for noncodification;
providing for codification; and providing an
effective date.

1
2 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

3 SECTION 1. NEW LAW A new section of law not to be
4 codified in the Oklahoma Statutes reads as follows:

5 This act shall be known as and may be cited as the "Employer
6 Health Plan Transparency Act".

7 SECTION 2. NEW LAW A new section of law to be codified
8 in the Oklahoma Statutes as Section 5410 of Title 36, unless there
9 is created a duplication in numbering, reads as follows:

10 As used in this act:

11 1. "Auditable material" means claims and encounter information
12 or data and any documentation supporting claim payments, including
13 medical records;

14 2. "Claims and encounter information or data" means all
15 documents, including electronically stored information containing
16 claim files, encounter data, remittance and electronic funds
17 transfer files, medical records supporting payment information,
18 policy and contract documents, and all documents or electronically
19 stored information containing information pursuant to 29 U.S.C.,
20 Section 1185m(a) (1) (B);

21 3. "Covered service provider" means a service provider that
22 enters into a contract with a regulated health plan and reasonably
23 expects One Thousand Dollars (\$1,000.00) or more in compensation to
24 be received in connection with providing, delivering, arranging for,

1 paying for, or reimbursing any of the costs of health care services
2 regardless of whether such services will be performed or
3 compensation received by the covered service provider, an affiliate,
4 or a subcontractor;

5 4. "Electronic funds transfer" means the electronic message a
6 health insurance issuer or covered service provider sends to a
7 financial institution to order the financial institution to
8 electronically transfer funds to a health care provider's account to
9 pay for health care services;

10 5. "Electronic remittance advice" means a digital document that
11 a health insurance issuer or covered service provider sends to a
12 health care provider that supplies information about the payment to
13 the health care provider, including any adjustments to claims and
14 other payments based on factors including, but not limited to, any
15 adjustments to claims or other payments based on factors such as
16 contractual agreements, patient benefit coverage, expected co-
17 payments or coinsurance, and capitation payments;

18 6. "Encounter data" means the information relating to the
19 receipt of any items or service by an enrollee under a contract
20 between an employee and a regulated health plan;

21 7. "Group health plan" means an employee welfare benefit plan
22 that provides medical care to employees or their dependents directly
23 or through insurance or reimbursement. Group health plan shall not
24 include Medicare supplement or accident only, fixed indemnity,

1 limited benefit, credit, dental, vision, specified disease, or
2 Tricare supplemental insurance, long-term care or disability income,
3 workers' compensation, or automobile medical payment insurance or
4 self-insured employee welfare benefit plan governed by the
5 provisions of 29 U.S.C., Section 1001 et seq.;

6 8. "Health care provider" means any person, group, professional
7 corporation, or other organization including, but not limited to,
8 medical clinics, medical groups, home health care agencies, health
9 infusion centers, urgent care centers, or emergency care centers
10 that are licensed or authorized in this state to furnish health care
11 services;

12 9. "Health care services" means health care related items,
13 products, or services rendered or furnished by a health care
14 provider within the scope of the provider's license, certification,
15 or legal authorization for the diagnosis, prevention, treatment,
16 cure, or relief of a health condition, illness, injury, or disease
17 including, but not limited to, durable medical equipment, infusion,
18 imaging, and hospital, medical, surgical, and pharmaceutical
19 services or products;

20 10. "Health insurance issuer" means any entity subject to the
21 insurance laws and regulations of this state or subject to the
22 jurisdiction of the Insurance Department that contracts or offers to
23 contract to provide, deliver, arrange for, pay for, or reimburse any
24 of the costs of health care services. Health insurance issuer shall

1 include a sickness and accident insurance company, health
2 maintenance organization, nonprofit hospital and health service
3 corporation, or other entity providing a plan of health insurance,
4 health benefits, or health services;

5 11. "HIPAA" means the Health Insurance Portability and
6 Accountability Act of 1996, P.L. No. 104-191, and all related
7 privacy and security regulations pursuant to the Social Security
8 Act, P.L. No. 74-271, 42 U.S.C., Section 1320d-9;

9 12. "Public employee health plan" means a governmental plan
10 pursuant to 29 U.S.C., Section 1002(32), which is sponsored by this
11 state or any political subdivision of this state, or a health
12 benefits program administered for the benefit of public employees or
13 eligible retirees;

14 13. "Regulated health plan" means a group health plan or a
15 public employee health plan as defined by this section; and

16 14. "Self-insured employee welfare benefit plan" means an
17 employee welfare plan where an employer assumes the financial risk
18 for providing health care benefits to its employees and such
19 arrangement shall be subject to the exclusive jurisdiction of the
20 Employee Retirement Income Security Act of 1974, 29 U.S.C., Section
21 1001 et seq.

22 SECTION 3. NEW LAW A new section of law to be codified
23 in the Oklahoma Statutes as Section 5411 of Title 36, unless there
24 is created a duplication in numbering, reads as follows:

1 A. A regulated health plan shall not enter into, extend, or
2 renew a contract with a health insurance issuer or covered service
3 provider to provide, deliver, arrange for, pay for, or reimburse any
4 of the costs of health care services to the regulated health plan's
5 employees or their dependents unless the contract or arrangement
6 provides the regulated health plan access to all claims and
7 encounter information or data, and all documentation supporting
8 claim payments, including medical records and policy documents
9 related to regulated health plan enrollee claims, are sufficient to
10 enable the regulated health plan to comply with applicable law and
11 plan terms and determine accuracy of payments.

12 B. No contract provision shall unreasonably:

13 1. Delay a regulated health plan from accessing all claims and
14 encounter information or data of its employees or their dependents,
15 and all documentation supporting claim payments related to regulated
16 health plan enrollee claims, including records and policy documents,
17 more than fifteen (15) days from the date of a request for such
18 information by a regulated health plan to a health insurance issuer;

19 2. Limit the volume of claims and encounter information or
20 data, and any documentation supporting claim payments of the
21 regulated health plan's employees or their dependents, including
22 medical records and policy documents related to regulated health
23 plan enrollee claims, which a regulated health plan may access

1 during an audit or pursuant to any request by a regulated health
2 plan to a health insurance issuer for such information or data;

3 3. Limit the disclosure of the payment arrangements of the
4 health insurance issuer to provide, arrange for, pay for, or
5 reimburse any of the costs of health care services to the regulated
6 health plan's employees or their dependents, including payment
7 calculations and formulas, quality measures, contract terms, payment
8 amounts, incentive measurement periods, and other payment
9 methodologies;

10 4. Limit a regulated health plan's right to select an auditor
11 to review auditable materials or limit audit frequency to less than
12 once per month;

13 5. Limit a regulated health plan from accessing claims and
14 encounter information or data;

15 6. Limit disclosure of fees charged to a regulated health plan
16 related to administration or claims processing, including
17 renegotiation fees or repricing fees;

18 7. Limit disclosure of information related to overpayments; or

19 8. Limit public disclosure of de-identified or aggregate
20 information that a regulated health plan receives from a health
21 insurance issuer or covered service provider under this act.

22 C. No contract between a health insurance issuer or covered
23 service provider and a regulated health plan shall:

1 1. Contain any provision that unreasonably delays or limits a
2 regulated health plan's access to claims and encounter information
3 or data; or

4 2. Not prohibit or penalize a regulated health plan for making
5 Health Insurance Portability and Accountability Act of 1996 (HIPAA)
6 compliant de-identified or aggregate disclosures of claims and
7 encounter information or data.

8 D. Any contract in violation of this section shall be void.

9 SECTION 4. NEW LAW A new section of law to be codified
10 in the Oklahoma Statutes as Section 5412 of Title 36, unless there
11 is created a duplication in numbering, reads as follows:

12 A. Any health insurance issuer or covered service provider
13 shall provide information to regulated health plans in a manner that
14 is consistent with the Health Insurance Portability and
15 Accountability Act of 1996 (HIPAA) privacy and security rules and
16 regulations.

17 B. A regulated health plan that receives a disclosure under
18 this act from a health insurance issuer or covered service provider
19 shall comply with HIPAA privacy regulations in handling such
20 information, regardless of if HIPAA is applicable to the regulated
21 health plan's activities.

22 C. Nothing in this act shall be construed to modify HIPAA data
23 privacy requirements related to the creation, receipt, maintenance,
24 or transmission of protected health information.

1 SECTION 5. NEW LAW A new section of law to be codified
2 in the Oklahoma Statutes as Section 5413 of Title 36, unless there
3 is created a duplication in numbering, reads as follows:

4 A. All claims from health care providers shall be made to a
5 regulated health plan in accordance with transaction standards
6 adopted by regulation under the Health Insurance Portability and
7 Accountability Act of 1996 (HIPAA) as follows:

8 1. Institutional, professional, and dental claims shall be made
9 consistent with the format provided in 45 C.F.R., Section 162.1102;
10 or

11 2. Pharmacy claims shall be made consistent with the National
12 Council for Prescription Drug Programs or any subsequent standard
13 under 45 C.F.R., Section 162.1102.

14 B. All information provided to a regulated health plan pursuant
15 to this act shall be unmodified copies of the files sent by the
16 health care provider. Claims sent by the health care provider in a
17 physical format shall be converted to the appropriate standard
18 electronic format by the health insurance issuer or covered service
19 provider and made accessible at no cost to the regulated health
20 plan.

21 C. All claims payments, electronic funds transfers, and
22 electronic remittance advices sent by a health insurance issuer or
23 covered service provider under a contract with a regulated health
24 plan to provide, deliver, arrange for, pay for, or reimburse any of

1 the costs of health care services shall be made available to a
2 regulated health plan with the format provided in 45 C.F.R., Section
3 162.1102. Such files shall be unmodified copies of the original
4 information sent by the health insurance issuer or covered service
5 provider to a health care provider, accessible at no cost to a
6 regulated health plan.

7 D. Any contract between health insurance issuers or covered
8 service providers and a regulated health plan to provide, deliver,
9 arrange for, pay for, or reimburse any costs of health care services
10 shall include disclosures of all calculation formulas, pricing
11 methodologies, and other information used to determine the value of
12 reimbursements.

13 E. All nonclaim costs charged to a regulated health plan shall
14 be itemized and made available through a web portal, an application
15 programing interface, and a downloadable Comma-Separated Values
16 (.CSV) file.

17 F. Health insurance issuers or covered service providers shall
18 support automated daily batch delivery of claims, encounters,
19 remittances, and fee files to the regulated health plan.

20 SECTION 6. NEW LAW A new section of law to be codified
21 in the Oklahoma Statutes as Section 5414 of Title 36, unless there
22 is created a duplication in numbering, reads as follows:

23 A. All health insurance issuers and covered service providers
24 offering services to regulated health plans shall submit annually to

1 the Insurance Department a declaration, under penalty of perjury,
2 warranting compliance with this act, including attestation that:

3 1. Information pursuant to this act is available upon request
4 and is provided to regulated health plans in a timely manner; and
5 2. No contract contains terms that restrict or delay a
6 regulated health plan from auditing, reviewing, or accessing
7 information pursuant to this act.

8 B. A health insurance issuer or covered service provider shall
9 not delegate submission of a declaration pursuant to subsection A of
10 this section to a third party.

11 C. If a health insurance issuer or covered service provider
12 cannot obtain information necessary to provide the declaration
13 pursuant to subsection A of this section, they may submit a written
14 statement that includes:

15 1. An explanation of why they were unsuccessful in obtaining
16 such information, including whether auditing or access was limited;
17 and

18 2. A description of all efforts taken to remove any provisions
19 that violate subsection C of Section 3 of this act.

20 D. The Insurance Commissioner shall prescribe forms and
21 submission dates necessary to enforce the provisions of this act.

22 SECTION 7. NEW LAW A new section of law to be codified
23 in the Oklahoma Statutes as Section 5415 of Title 36, unless there
24 is created a duplication in numbering, reads as follows:

1 A. The Insurance Commissioner may assess a civil penalty not to
2 exceed Ten Thousand Dollars (\$10,000.00) per day, per violation of
3 any health insurance issuer or covered service provider for
4 violations of this act.

5 B. The Commissioner may issue cease-and-desist orders and seek
6 injunctive relief, contract reformation, restitution of improperly
7 charged nonclaim costs or fees, and require corrective action plans
8 for violations of this act.

9 C. For repeated or willful violations, the Commissioner may
10 take action against a violator's certificate of authority or
11 license.

12 D. A health insurance issuer or covered service provider shall
13 not retaliate against any person for good-faith reports or
14 cooperation with the Insurance Department pursuant to this act.

15 E. The Commissioner shall promulgate rules and regulations to
16 enforce the provisions of this act.

17 SECTION 8. This act shall become effective November 1, 2026.
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