ENGROSSED HOUSE BILL NO. 3643

By: Dills, Hardin (David),
Provenzano, Johns, and
Waldron of the House

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and

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Pemberton of the Senate

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An Act relating to schools; amending 70 O.S. 2021, Section 3-145.3, which relates to duties of the Statewide Virtual Charter School Board; requiring compliance with the Oklahoma Charter Schools Act; modifying limitation on fee for administrative expenses and support; deleting duplicative language; subjecting virtual charter schools to the same compliance requirements as charter schools; updating statutory language; establishing certain requirements for virtual charter school governing boards; prescribing duties for certain personnel; requiring State Department of Education and sponsor to publish certain contracts on their websites; subjecting certain board members to instruction and continuing education requirements; prohibiting certain conflicts of interest and pecuniary gain; disallowing certain appointments or selections of members; designating certain funds as public funds; prohibiting transfer or conversion of state funds to private funds; clarifying provision; requiring payments from charter schools to comply with certain provisions; directing organization to provide certain documents; subjecting certain funds to audit, transparency, oversight and financial reporting; requiring certain funds to remain public funds; prescribing assignment of grade for participation in certain extracurricular or

educational activities; declaring certain property to

requiring written agreement for certain expenditures; mandating criminal history record checks for certain

personnel; prescribing process and payment of checks;

mandating an operating agreement review of certain charter schools; establishing procedures for review;

remain public property of the charter school;

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prohibiting certain activities by management organizations; amending 70 O.S. 2021, Section 5-200, which relates to management organizations; adding definition for charter management organization; requiring amounts paid to certain organizations be pursuant to contract terms; mandating disclosure pursuant to certain guidelines; prohibiting commingling of certain school funds; amending 70 O.S. 2021, Section 18-118, which relates to State Aid audits; requiring return of state monies which are illegally apportioned, disbursed, or expended by certain organizations; specifying when state funds shall be withheld; requiring suits to recover illegally apportioned state monies; providing for codification; providing an effective date; and declaring an emergency.

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BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

12 SECTION 1. AMENDATORY 70 O.S. 2021, Section 3-145.3, is

13 | amended to read as follows:

- Section 3-145.3 A. Subject to the requirements of the Oklahoma Charter Schools Act, the Statewide Virtual Charter School Board shall:
- 1. Provide oversight of the operations of statewide virtual charter schools in this state;
- 2. Establish a procedure for accepting, approving and disapproving statewide virtual charter school applications and a process for renewal or revocation of approved charter school contracts which minimally meet the procedures set forth in the Oklahoma Charter Schools Act;

- 3. Make publicly available a list of supplemental online courses which have been reviewed and certified by the Statewide Virtual Charter School Board to ensure that the courses are high quality options and are aligned with the subject matter standards adopted by the State Board of Education pursuant to Section 11-103.6 of this title. The Statewide Virtual Charter School Board shall give special emphasis on listing supplemental online courses in science, technology, engineering and math (STEM), foreign language and advanced placement courses. School districts shall not be limited to selecting supplemental online courses that have been reviewed and certified by the Statewide Virtual Charter School Board and listed as provided for in this paragraph; and
- 4. In conjunction with the Office of Management and Enterprise Services, negotiate and enter into contracts with supplemental online course providers to offer a state rate price to school districts for supplemental online courses that have been reviewed and certified by the Statewide Virtual Charter School Board and listed as provided for in paragraph 3 of this subsection.
- B. Except as otherwise provided by law, each statewide virtual charter school which has been approved and sponsored by the Board shall be subject to and comply with the requirements of the Oklahoma Charter Schools Act. Each statewide virtual charter school which has been approved and sponsored by the Board or any virtual charter school for which the Board has assumed sponsorship of as provided

- for in Section 3-145.5 of this title shall be considered a statewide virtual charter school and, except as provided in subsection H of this section, the geographic boundaries of each statewide virtual charter school shall be the borders of the state.
  - C. Each statewide virtual charter school approved by the Statewide Virtual Charter School Board shall be eligible to receive federal funds generated by students enrolled in the charter school for the applicable year. Each statewide virtual charter school shall be considered a separate local education agency for purposes of reporting and accountability.
  - D. As calculated as provided for in Section 3-142 of this title, a statewide virtual charter school shall receive the State Aid allocation and any other state-appropriated revenue generated by students enrolled in the virtual charter school for the applicable year, less up to five percent (5%) three percent (3%) of the State Aid allocation, which may be retained by the Statewide Virtual Charter School Board for administrative expenses and to support the mission of the Board. A statewide virtual charter school shall be eligible for any other funding any other charter school is eligible for as provided for in Section 3-142 of this title. Each statewide virtual charter school shall be considered a separate local education agency for purposes of reporting and accountability.
  - E. A virtual charter school shall be subject to the same reporting requirements, financial audits, audit procedures, and

- audit requirements as a school district and compliance requirements

  provided in Section 3-136 of this title. The State Department of

  Education or State Auditor and Inspector may conduct financial,

  program or compliance audits. A virtual charter school shall use

  the Oklahoma Cost Accounting System (OCAS) to report financial

  transactions to the State Department of Education.
- 7 A virtual charter school governing body board shall be F. 8 responsible for the policies that govern the operational decisions 9 of the virtual charter school. The governing body board of a 10 virtual charter school shall be subject to the same conflict of 11 interest requirements as a member of a local school board including, 12 but not limited to, Sections 5-113 and 5-124 of this title. Members 13 appointed to the governing body board of a virtual charter school 14 after July 1, 2019, shall be subject to the same instruction and 15 continuing education requirements as a member of a local school 16 board and pursuant to Section 5-110 of this title, complete twelve 17 (12) hours of instruction within fifteen (15) months of appointment 18 to the governing <del>body</del> board, and pursuant to Section 5-110.1 of this 19 title, attend continuing education. Members appointed to the 20 governing board of a virtual charter school prior to July 1, 2019, 21 shall comply with the requirements of this subsection and, within 22 fifteen (15) months of the effective date of this act, shall 23 complete twelve (12) hours of instruction pursuant to Section 5-110 24 of this title.

- G. Students enrolled full-time in a statewide virtual charter school sponsored by the Statewide Virtual Charter School Board shall not be authorized to participate in any activities administered by the Oklahoma Secondary Schools Activities Association. However, the students may participate in intramural activities sponsored by a statewide virtual charter school, an online provider for the charter school or any other outside organization.
- H. 1. Beginning with the 2021-2022 school year, a public school student who wishes to enroll in a virtual charter school shall be considered a transfer student from their resident school district. A virtual charter school shall pre-enroll any public school student whose parent expresses intent to enroll in the district virtual charter school. Upon pre-enrollment, the State Department of Education shall initiate a transfer on a form to be completed by the receiving virtual charter school. Upon approval of the receiving virtual charter school, the student may begin instructional activities. Upon notice that a public school student has transferred to a virtual charter school, the resident school district shall transmit the student's records within three (3) school days.
- 2. The State Department of Education shall notify the Legislature and Governor if it determines that the information technology infrastructure necessary to process the transfer of

- students to a virtual charter school is inadequate and one (1) additional school year is needed for implementation.
- A public school student may transfer to one statewide 3 4 virtual charter school at any time during a school year. For 5 purposes of this subsection, "school year" shall mean July 1 through the following June 30. After one statewide virtual charter school 6 7 transfer during a school year, no public school student shall be permitted to transfer to any other statewide virtual charter school 8 without the concurrence of both the resident school district and the 10 receiving virtual charter school. A student shall have a grace 11 period of fifteen (15) school days from the first day of enrollment 12 in a statewide virtual charter school to withdraw without academic 13 penalty and shall continue to have the option of one virtual charter 14 school transfer without the concurrence of both districts during 15 that same school year. A statewide virtual charter school student 16 that has utilized the allowable one transfer pursuant to this 17 subsection shall not be permitted to transfer to another district or 18 other statewide virtual charter school without first notifying his 19 or her resident district and initiating a new transfer. Upon 20 cancellation of a transfer the virtual charter school shall transmit 21 the student's records to the student's new school district within 22 three (3) school days. Students enrolled in a statewide virtual 23 charter school shall not be required to submit a virtual charter 24 transfer for consecutive years of enrollment. Any student enrolled

- in a statewide virtual charter school the year prior to the implementation of this section shall not be required to submit a transfer in order to remain enrolled.
  - 4. For purposes of this subsection, "parent" shall mean the parent of the student or person having custody of the student as provided for in paragraph 1 of subsection A of Section 1-113 of this title.
  - I. 1. A student shall be eligible to enroll in a statewide virtual charter school if he or she is a student whose parent or legal guardian is transferred or is pending transfer to a military installation within this state while on active military duty pursuant to an official military order.
  - 2. A statewide virtual charter school shall accept applications by electronic means for enrollment and course registration for students described in paragraph 1 of this subsection.
  - 3. The parent or legal guardian of a student described in paragraph 1 of this subsection shall provide proof of residence in this state within ten (10) days after the published arrival date provided on official documentation. A parent or legal guardian may use the following addresses as proof of residence:
    - a. a temporary on-base billeting facility,
    - b. a purchased or leased home or apartment, or
    - c. federal government or public-private venture off-base military housing.

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- 4. The provisions of paragraph 3 of subsection H shall apply to students described in paragraph 1 of this subsection.
  - 5. For purposes of this subsection:

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- a. "active military duty" means full-time military duty status in the active uniformed service of the United States including members of the National Guard and Military Reserve on active duty orders, and
- b. "military installation" means a base, camp, post, station, yard, center, homeport facility for any ship or other installation under the jurisdiction of the Department of Defense or the United States Coast Guard.
- J. A virtual charter school shall not accept or deny a transfer based on ethnicity, national origin, gender, income level, disabling condition, proficiency in the English language, measure of achievement, aptitude or athletic ability.
- K. The decision of the Statewide Virtual Charter School Board to deny, nonrenew or terminate the charter contract of a statewide virtual charter school may be appealed to the State Board of Education within thirty (30) days of the decision by the Statewide Virtual Charter School Board. The State Board of Education shall act on the appeal within sixty (60) days of receipt of the request from the statewide virtual charter school applicant. The State Board of Education may reverse the decision of the Statewide Virtual

- 1 Charter School Board or may remand the matter back to the Statewide 2 Virtual Charter School Board for further proceeding as directed.
- 3 SECTION 2. NEW LAW A new section of law to be codified 4 in the Oklahoma Statutes as Section 3-145.9 of Title 70, unless 5 there is created a duplication in numbering, reads as follows:
  - A. Beginning with the 2022-2023 school year, any governing board of a charter school which contracts with an educational management organization or charter management organization as defined in Section 5-200 of Title 70 of the Oklahoma Statutes shall:
  - 1. Consist of a minimum of five (5) members, including one member who shall be a parent, grandparent, legal guardian, or learning coach of a student who attends the charter school. As used in this paragraph, "learning coach" means a designated person who has the primary responsibility of being actively involved in all school-related work and activities of a student. The bylaws of the charter school shall set specific terms of service for charter school governing board members;
    - 2. Meet at least one (1) time per month;
  - 3. Adopt a charter which shall ensure compliance with the same requirements and guidelines as provided in Section 3-136 of Title 70 of the Oklahoma Statutes;
  - 4. Appoint an encumbrance clerk as provided in Section 5-119 of Title 70 of the Oklahoma Statutes and a treasurer as provided in Section 5-114 of Title 70 of the Oklahoma Statutes. Upon

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- 1 appointment, the encumbrance clerk and treasurer shall attend and complete at least eight (8) hours of instruction offered by an auditor approved by the State Auditor and Inspector. Each year, the 3 4 encumbrance clerk and treasurer shall complete at least three (3) 5 hours of continuing education offered by an auditor approved by the State Auditor and Inspector; and
  - Submit to the State Department of Education copies of any 5. contract executed between the charter school governing board or charter school sponsor governing board and an educational management organization or charter management organization. The Department and the sponsor shall publish the contracts on their websites.
  - Beginning with the 2022-2023 school year, members of a charter school governing board which contracts with an educational management organization or charter management organization shall:
  - 1. Not receive pecuniary gain, incidentally or otherwise, from the earnings of the educational management organization, charter management organization, or school; and
  - Not be appointed or selected by any person affiliated with the educational management organization or charter management organization.
- A new section of law to be codified 21 SECTION 3. NEW LAW 22 in the Oklahoma Statutes as Section 3-145.10 of Title 70, unless 23 there is created a duplication in numbering, reads as follows:

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- A. 1. State funds appropriated to any charter school which contracts with an educational management organization or charter management organization as defined in Section 5-200 of Title 70 of the Oklahoma Statutes, including the State Aid allocation and any other state-appropriated revenue pursuant to Section 3-142 of Title 70 of the Oklahoma Statutes, shall remain public funds maintained in public accounts subject to audit, transparency, oversight, and financial reporting and shall not be transferred or converted in any way to private funds except for funds which are paid for charter school expenses and funds which are paid to the educational management organization or charter management organization from the charter school pursuant to the terms of the contract and in accordance with state law and Internal Revenue Service requirements. If there is any question or potential discrepancy regarding use of funds paid to the educational management organization or charter management organization by the State Department of Education, charter school governing board or charter school sponsor, the educational management organization or charter management organization shall provide invoices and financial documentation to the requesting entity proving the educational management organization or charter management organization is following the terms of the contract and is in compliance with the law.
- 2. Any state funds which are designated as student funds are appropriated for the benefit of the student, including

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- extracurricular and educational activity funds, and shall remain public funds maintained in public accounts subject to audit, transparency, oversight and financial reporting and expended in accordance with purchasing requirements provided in Section 5-135 of Title 70 of the Oklahoma Statutes. Students shall receive a grade for participation in extracurricular or educational activities as described in this subsection.
- 3. Any property purchased with public funds pursuant to this section may be assigned to employees or students of the charter school for charter school employment, extracurricular, or educational purposes, but shall remain public property of the charter school.
- B. In the third year of the charter school contract term, an auditor selected from a list of auditors approved and maintained by the State Auditor and Inspector shall conduct an operating agreement review of each charter school which contracts with an educational management organization or charter management organization to verify the charter school and the educational management organization or charter management organization are following the terms of the contract and complying with state law, federal law, and Internal Revenue Service requirements. The auditor may request additional documentation from the charter school, educational management organization, or charter management organization to address any question or potential discrepancy. The charter school sponsor shall

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- pay for the expenses related to the review, oversee the review, and provide a full report of the review to the governing boards of the charter school and the charter school sponsor.
  - C. Every provider or entity that contracts with a charter school for expenditure of state funds pursuant to paragraph 2 of subsection A of this section shall:
  - 1. Have an agreement in writing with the charter school which clearly states the goods or services being provided by the provider or entity pursuant to the contract and the costs thereof and that such goods, services, and employees of the provider or entity comply with federal and state laws; and
  - 2. Have on file with the State Department of Education a current Oklahoma criminal history record check from the Oklahoma State Bureau of Investigation or equivalent criminal history record check from another state as well as a national criminal history record check as defined in Section 150.9 of Title 74 of the Oklahoma Statutes for every owner and employee of the provider or entity who will have contact with students pursuant to the contract. Upon receipt of the Oklahoma criminal history record check or equivalent criminal history record check from another state, the provider or entity may begin extracurricular or educational activities until receipt of the national criminal history record check. The provider or entity shall be responsible for the cost of the criminal history record checks. Results of the checks shall be included as a

- 1 requirement of the contract and reported to the governing board of 2 the charter school.
  - D. An educational management organization or charter management organization shall not:
  - 1. Manage or control the governing board of a charter school, including, but not limited to, setting meeting agendas, adopting charter school policies, or making budget decisions on behalf of the charter school;
  - 2. Employ a charter school superintendent who is also an owner of the educational management organization or charter management organization, unless the ownership stake of the superintendent is less than ten percent (10%);
  - 3. Employ legal counsel who also represents the charter school or charter school governing board which has an agreement with the educational management organization or charter management organization; and
  - 4. Request public employees, including, but not limited to, teachers and other charter school employees to complete tasks or perform duties that the educational management organization or charter management organization has been contracted to fulfill.
- 21 SECTION 4. AMENDATORY 70 O.S. 2021, Section 5-200, is 22 amended to read as follows:
- Section 5-200. A. As used in this section, "educational title:

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- 1. "Educational management organization" means a for-profit or nonprofit organization that receives public funds to provide administration and management services for a charter school, statewide virtual charter school, or traditional public school; and
- 2. "Charter management organization" means a nonprofit organization that receives public funds to provide administration and management services for a charter school, statewide virtual charter school, or traditional public school.
- B. A charter school that contracts with an educational management organization or charter management organization shall use the Oklahoma Cost Accounting System (OCAS) to report the total amount paid to an educational management organization or charter management organization pursuant to the terms of the contract as well as <a href="mailto:actual">actual</a> itemized expenditure information for the goods or services provided by the management organization as defined by OCAS expenditure codes, including the total compensation package of the superintendent including the base salary, insurance, retirement and other fringe benefits.
- C. Any Pursuant to Internal Revenue Service guidelines, any owner of an educational management organization or charter <a href="management organization">management organization</a> shall be required to disclose to the governing board of the school in a public meeting any ownership position in any business that contracts or proposes to contract with

- the same public school that the educational management organization or charter management organization is managing.
- D. An educational management organization or a charter management organization which contracts with more than one school district shall not commingle funds of the school districts.
- Whenever any person shall enter into a contract with any Ε. school district or public charter school in the state to teach in such school district or public charter school the contract shall be binding on the teacher and on the board of education until the teacher legally has been discharged from the teaching position or released by the board of education from the contract. Except as provided in Section 5-106A of Title 70 of the Oklahoma Statutes this title, until such teacher has been thus discharged or released, the teacher shall not have authority to enter into a contract with any other board of education in Oklahoma for the same time covered by the original contract. If upon written complaint by the board of education in a district any teacher is reported to have failed to obey the terms of the contract previously made and to have entered into a contract with another board of education, including a public charter school board of education, without having been released from the former contract except as provided in Section 5-106A of Title 70 of the Oklahoma Statutes this title, the teacher, upon being found to be employed full-time for another public school, including a public charter school in the state, at a hearing held before the

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- State Board of Education, shall have such teacher's certificate
  suspended for the remainder of the term for which the contract was
  made.
- 4 SECTION 5. AMENDATORY 70 O.S. 2021, Section 18-118, is 5 amended to read as follows:
  - Section 18-118. A. The State Auditor and Inspector shall approve auditors who shall audit the funds of the public school districts and the use made of the monies thereof, and shall make such other audits as may be required by the State Auditor and Inspector.
  - B. School districts and officers and employees thereof who divert any monies received by a district from the purpose for which the monies were apportioned to the district shall be jointly and severally liable for any such diversion.
  - C. If audits disclose that state monies have been illegally apportioned to, or illegally disbursed or expended by, a school district or any of its officers or employees or an educational management organization or charter management organization as defined in Section 5-200 of this title or any of its owners or employees, the State Board of Education shall make demand that the monies be returned to the State Treasurer by such the school district or educational management organization or charter management organization. If the monies are illegally apportioned to or disbursed or expended by a school district or any of its officers

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1	or employees and the monies are not returned, the State Board of
2	Education shall withhold the unreturned amount from subsequent
3	allocations of state funds otherwise due the district.
4	$\overline{ ext{D.}}$ The State Board of Education shall cause suit to be
5	instituted to recover for the state any monies illegally
6	apportioned, disbursed, or expended, if not otherwise recovered as
7	provided herein.
8	SECTION 6. This act shall become effective July 1, 2022.
9	SECTION 7. It being immediately necessary for the preservation
10	of the public peace, health or safety, an emergency is hereby
11	declared to exist, by reason whereof this act shall take effect and
12	be in full force from and after its passage and approval.
13	Passed the House of Representatives the 14th day of March, 2022.
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	Drosiding Officer of the House
16	Presiding Officer of the House of Representatives
16 17	of Representatives
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17 18	of Representatives
17 18 19	of Representatives  Passed the Senate the day of, 2022.
17 18 19 20	of Representatives  Passed the Senate the day of, 2022.
17 18 19 20 21	of Representatives  Passed the Senate the day of, 2022.