STATE OF OKLAHOMA

1st Session of the 51st Legislature (2007)

SENATE BILL 454 By: Leftwich

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AS INTRODUCED

An Act relating to state government; creating the Oklahoma Security and Immigration Compliance Act; providing short title and directions for construction of act; authorizing certain memorandum of understanding; authorizing employment and training of certain officers contingent on receipt of federal funding; authorizing enforcement of certain laws; providing definitions; setting forth requirements for public employers and certain contractors; providing deadlines for compliance with certain requirements; prohibiting discrimination in enforcement of certain requirements; authorizing promulgation of rules; providing for publication of rules; requiring verification of lawful presence as prerequisite for provision of certain benefits; setting forth exceptions to requirement for verification; providing penalty for engaging in certain prohibited behavior; authorizing variances from requirements; prohibiting benefits in violation of act; requiring report; defining terms; defining criminal offenses; providing penalties; authorizing certain prosecution authority; limiting certain prosecutions; requiring effort to determine nationality of arrestee; requiring verification and notification in certain circumstances; requiring preparation and issuance of certain quidelines and procedures; creating the Registration of Immigration Assistance Act; providing short title; providing purpose of act; defining terms; limiting services which may be offered; exempting certain persons from operation of the act; limiting effect of act; requiring posting of certain information; requiring certain communications to be made; prohibiting certain communications; providing penalties; prohibiting certain actions; defining certain conduct to be a misdemeanor; defining terms;

limiting tax treatment of certain expenses; providing exceptions; authorizing promulgation of certain rules; requiring certain withholding; imposing liability for failure to comply with required withholding; providing for codification; providing for noncodification; and providing an effective date.

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BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

7 SECTION 1. NEW LAW A new section of law not to be 8 codified in the Oklahoma Statutes reads as follows:

This act shall be known and may be cited as the "Oklahoma Security and Immigration Compliance Act". All requirements of this act concerning immigration or the classification of immigration status shall be construed in conformity with federal immigration law.

- SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 51.4 of Title 74, unless there is created a duplication in numbering, reads as follows:
- A. The Oklahoma Homeland Security Director is authorized and directed to negotiate the terms of a memorandum of understanding between the State of Oklahoma and the United States Department of Justice or Department of Homeland Security concerning the enforcement of federal immigration and custom laws, detention and removals, and investigations in the State of Oklahoma.
- B. The memorandum of understanding negotiated pursuant to subsection A of this section shall be signed on behalf of the state

by the Oklahoma Homeland Security Director and the Governor or as otherwise required by the appropriate federal agency.

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- C. The Director may employ law enforcement officers to be trained pursuant to the memorandum of understanding provided for in subsections A and B of this section when federal funding for such employment and training is secured. Such employment and training shall be funded pursuant to the United States Department of Homeland Security Appropriations Act, 2006, Public Law 109-90, or any subsequent source of federal funding. The provisions of this subsection shall become effective upon receipt of such funding.
- D. Any law enforcement officer certified as trained in accordance with the memorandum of understanding as provided in this section is authorized to enforce federal immigration and customs laws while performing within the scope of his or her authorized duties.
- SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 52 of Title 74, unless there is created a duplication in numbering, reads as follows:

As used in this section and Section 4 of this act, the term:

1. "Federal work authorization program" means any of the electronic verification of work authorization programs operated by the United States Department of Homeland Security or any equivalent federal work authorization program operated by the United States

Department of Homeland Security to verify information of newly hired

- employees, pursuant to the Immigration Reform and Control Act of 1986 (IRCA);
 - 2. "Public employer" means every department, agency, or instrumentality of the state or a political subdivision of the state; and

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- 3. "Subcontractor" includes a subcontractor, contract employee, staffing agency, or any contractor regardless of its tier.
 - SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 52.1 of Title 74, unless there is created a duplication in numbering, reads as follows:
 - A. On or after July 1, 2008, every public employer shall register and participate in the federal work authorization program to verify information of all new employees.
 - B. 1. No public employer shall enter into a contract for the physical performance of services within this state unless the contractor registers and participates in the federal work authorization program to verify information of all new employees.
 - 2. No contractor or subcontractor who enters into a contract with a public employer shall enter into such a contract or subcontract in connection with the physical performance of services within this state unless the contractor or subcontractor registers and participates in the federal work authorization program to verify information of all new employees.

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3. Paragraphs 1 and 2 of this subsection shall apply as follows:

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- a. on or after July 1, 2008, with respect to public employers, contractors, or subcontractors of five hundred (500) or more employees;
- b. on or after July 1, 2009, with respect to public employers, contractors, or subcontractors of one hundred (100) or more employees; and
- c. on or after July 1, 2010, with respect to all public employers, contractors, or subcontractors.
- C. This section shall be enforced without regard to race, religion, gender, ethnicity, or national origin.
- D. Except as provided in subsection E of this section, the Director of the Department of Central Services shall prescribe forms and promulgate rules deemed necessary in order to administer and effectuate this section and publish such rules on the website of the Department of Central Services. Such rules shall be promulgated in compliance with the provisions of the Administrative Procedures Act.
- E. The Director of the Department of Transportation shall prescribe all forms and promulgate rules deemed necessary for the application of this section to any contract or agreement relating to public transportation and shall publish such rules on the website of the Department of Transportation. Such rules shall be promulgated

- 1 in compliance with the provisions of the Administrative Procedures 2 Act.
- 3 SECTION 5. NEW LAW A new section of law to be codified 4 in the Oklahoma Statutes as Section 52.2 of Title 74, unless there 5 is created a duplication in numbering, reads as follows:

- A. Except as provided in subsection C of this section or where exempted by federal law, on or after July 1, 2008, every agency or a political subdivision of this state shall verify the lawful presence in the United States of any natural person eighteen (18) years of age or older who has applied for state or local public benefits, as defined in 8 U.S.C., Section 1621, or for federal public benefits, as defined in 8 U.S.C., Section 1611, that is administered by an agency or a political subdivision of this state.
- B. This section shall be enforced without regard to race, religion, gender, ethnicity, or national origin.
- C. Verification of lawful presence under this section shall not be required:
- 1. For any purpose for which lawful presence in the United States is not required by law, ordinance, or regulation;
- 2. For assistance for health care items and services that are necessary for the treatment of an emergency medical condition, as defined in 42 U.S.C., Section 1396b(v)(3), of the alien involved and are not related to an organ transplant procedure;
 - 3. For short-term, noncash, in-kind emergency disaster relief;

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- 4. For public health assistance for immunizations with respect to immunizable diseases and for testing and treatment of symptoms of communicable diseases whether or not such symptoms are caused by a communicable disease;
- 5. For programs, services, or assistance such as soup kitchens, crisis counseling and intervention, and short-term shelter specified by the United States Attorney General, in the sole and unreviewable discretion of the United States Attorney General after consultation with appropriate federal agencies and departments, which:
 - a. deliver in-kind services at the community level, including through public or private nonprofit agencies,
 - b. do not condition the provision of assistance, the amount of assistance provided, or the cost of assistance provided on the individual recipient's income or resources, and
 - c. are necessary for the protection of life or safety;
 - 6. For prenatal care; or

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7. For postsecondary education, whereby the Oklahoma State Regents for Higher Education shall set forth, or cause to be set forth, policies regarding postsecondary benefits that comply with all federal law, including, but not limited to, public benefits as described in 8 U.S.C., Section 1611, 1621, or 1623.

D. Verification of lawful presence in the United States by the agency or political subdivision required to make such verification shall occur as follows:

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- 1. The applicant must execute an affidavit that he or she is a United States citizen or legal permanent resident 18 years of age or older; or
- 2. The applicant must execute an affidavit that he or she is a qualified alien or nonimmigrant under the federal Immigration and Nationality Act and is eighteen (18) years of age or older lawfully present in the United States.
- E. For any applicant who has executed an affidavit that he or she is an alien lawfully present in the United States, eligibility for benefits shall be made through the Systematic Alien Verification for Entitlements (SAVE) Program operated by the United States

 Department of Homeland Security or a successor program designated by the United States Department of Homeland Security. Until such eligibility verification is made, the affidavit may be presumed to be proof of lawful presence for the purposes of this section.
- F. Any person who knowingly and willfully makes a false, fictitious, or fraudulent statement of representation in an affidavit executed pursuant to subsection D of this section shall be guilty of a misdemeanor.
- G. Agencies or political subdivisions of this state may adopt variations to the requirements of this section to improve efficiency

- or reduce delay in the verification process or to provide for adjudication of unique individual circumstances where the verification procedures in this section would impose unusual hardship on a legal resident of this state.
- H. It shall be unlawful for any agency or a political subdivision of this state to provide any state, local, or federal benefit, as defined in 8 U.S.C., Section 1621 or 1611, in violation of this section. Each state agency or department which administers any program of state or local public benefits shall provide an annual report with respect to its compliance with this section.
- I. Any and all errors and significant delays by SAVE shall be reported to the United States Department of Homeland Security and to the United States Secretary of State which will monitor SAVE and its verification application errors and significant delays and report yearly on such errors and significant delays to ensure that the application of SAVE is not wrongfully denying benefits to legal residents of the state.
- J. Notwithstanding subsection F of this section, any applicant for federal benefits, as defined in 8 U.S.C., Section 1611, or state or local benefits, as defined in 8 U.S.C., Section 1621, shall not be guilty of any crime for executing an affidavit attesting to lawful presence in the United States that contains a false statement if the affidavit is not required by this section.

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SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 748 of Title 21, unless there is created a duplication in numbering, reads as follows:

As used in this section and Section 7 of this act:

1. "Coercion" means:

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- a. causing or threatening to cause bodily harm to any person, physically restraining or confining any person, or threatening to physically restrain or confine any person,
- b. exposing or threatening to expose any fact or information that if revealed would tend to subject a person to criminal or immigration proceedings, hatred, contempt, or ridicule,
- c. destroying, concealing, removing, confiscating, or possessing any actual or purported passport or other immigration document, or any other actual or purported government identification document, of any person, or
- d. providing to such person a controlled dangerous substance as defined pursuant to paragraph 8 of Section 2-101 of Title 63 of the Oklahoma Statutes;

2. "Deception" means:

a. creating or confirming the impression of another of an existing fact or past event which is false and which the accused knows or believes to be false,

b. maintaining the status or condition of a person
arising from a pledge by that person of his or her
personal services as security for a debt, if the value
of those services as reasonably assessed is not
applied toward the liquidation of the debt or the
length and nature of those services are not
respectively limited and defined, or preventing a
person from acquiring information pertinent to the
disposition of such debt, or

- c. promising benefits or the performance of services which the accused does not intend to deliver or perform or knows will not be delivered or performed. Evidence of failure to deliver benefits or perform services standing alone shall not be sufficient to authorize a conviction under this section;
- 3. "Labor servitude" means work or service of economic or financial value which is performed or provided by another person and is induced or obtained by coercion or deception; and
- 4. "Sexual servitude" means sexually explicit conduct, actual or simulated:
 - a. sexual intercourse, including genital-genital, oral genital, anal-genital, or oral-anal, whether between persons of the same or opposite sex,

b. bestiality,

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1 c. masturbation, lewd exhibition of the genitals or pubic area of any 2 d. person, 3 flagellation or torture by or upon a person who is 4 e. 5 nude, condition of being fettered, bound, or otherwise f. 6 physically restrained on the part of a person who is 7 nude, 8 9 physical contact in an act or apparent sexual g. stimulation or gratification with any person's 10 unclothed genitals, pubic area, or buttocks or with a 11 female's nude breasts, 12 h. defecation or urination for the purpose of sexual 13 stimulation of the viewer, or 14 penetration of the vagina or rectum by any object 15 except when done as part of a recognized medical 16 procedure, 17 for which anything of value is directly or indirectly given, 18 promised to, or received by any person, which conduct is induced or 19 obtained by coercion or deception or which conduct is induced or 20 obtained from a person under the age of eighteen (18) years. 21

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is created a duplication in numbering, reads as follows:

in the Oklahoma Statutes as Section 748.1 of Title 21, unless there

NEW LAW

SECTION 7.

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A new section of law to be codified

A. A person commits the offense of trafficking a person for labor servitude when that person knowingly subjects or maintains another in labor servitude or knowingly recruits, entices, harbors, transports, provides, or obtains by any means another person for the purpose of labor servitude.

- B. A person commits the offense of trafficking a person for sexual servitude when that person knowingly subjects or maintains another in labor servitude or knowingly recruits, entices, harbors, transports, provides, or obtains by any means another person for the purpose of sexual servitude.
- C. Any person who commits the offense of trafficking a person for labor or sexual servitude shall be guilty of a felony, and upon conviction thereof, shall be punished by imprisonment for not less than one (1) year nor more than twenty (20) years. Any person who commits the offense of trafficking a person for labor or sexual servitude against a person who is under the age of eighteen (18) years shall be guilty of a felony, and upon conviction thereof, shall be punished by imprisonment for not less than ten (10) years nor more than twenty (20) years.
- D. District attorneys and the Office of the Attorney General shall have concurrent authority to prosecute any criminal cases arising under the provisions of this section.
- E. Each violation of this section shall constitute a separate offense and shall not merge with any other offense.

F. A corporation or other business entity may be prosecuted under this section for an act or omission constituting a crime under this section only if an agent of the corporation performs the conduct which is an element of the crime while acting within the scope of his or her employment on behalf of the corporation and the commission of the crime was either authorized, requested, commanded, performed, or within the scope of his or her employment on behalf of the corporation or other business entity or constituted a pattern of illegal activity that an agent of the company knew or should have known was occurring.

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- SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 16b of Title 57, unless there is created a duplication in numbering, reads as follows:
 - A. When any person charged with a felony or driving under the influence is confined for any period, in a county or municipal jail, a reasonable effort shall be made to determine the nationality of the person so confined.
 - B. If the prisoner is a foreign national, the jailer or keeper of the jail or other officer shall make a reasonable effort to verify that the prisoner has been lawfully admitted to the United States and if lawfully admitted that such lawful status has not expired. If verification of lawful status cannot be made from documents in the possession of the prisoner, verification shall be made within forty-eight (48) hours through a query to the Law

- Enforcement Support Center (LESC) of the United States Department of
 Homeland Security. If the prisoner is determined not to be lawfully
 admitted to the Unites States, the jailer or keeper of the jail or
 other officer shall notify the United States Department of Homeland
 Security.
 - C. Nothing in this section shall be construed to deny a person bond or from being released from confinement when such person is otherwise eliqible for release.
 - D. The Attorney General shall prepare and issue guidelines and procedures used to comply with the provisions of this section.
 - SECTION 9. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1345 of Title 59, unless there is created a duplication in numbering, reads as follows:
 - Sections 9 through 12 of this act shall be known and may be cited as the "Registration of Immigration Assistance Act".
 - SECTION 10. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1345.1 of Title 59, unless there is created a duplication in numbering, reads as follows:
- The purpose of the Registration of Immigration Assistance Act is
 to establish and enforce standards of ethics in the profession of
 immigration assistance by private individuals who are not licensed
 attorneys.

SECTION 11. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1345.2 of Title 59, unless there is created a duplication in numbering, reads as follows:

As used in the Registration of Immigration Assistance Act:

- 1. "Compensation" means money, property, services, promise of payment, or anything else of value;
- 2. "Employed by" means that a person is on the payroll of the employer and the employer deducts social security and withholding taxes from that person's paycheck or that a person receives compensation from the employer on a commission basis or as an independent contractor;
- 3. "Immigration assistance service" means any information or action provided or offered to customers or prospective customers related to immigration matters, excluding legal advice, recommending a specific course of legal action or providing any other assistance that requires legal analysis, legal judgment or interpretation of the law; and
- 4. "Immigration matter" means any proceeding, filing, or action affecting the nonimmigrant, immigrant, or citizenship status of any person that arises under:
 - a. immigration and naturalization law, executive order, or presidential proclamation of the United States or any foreign country, or

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b. action of the United States Department of Labor, the United States Department of State, the United States Department of Homeland Security, or the United States Department of Justice.

SECTION 12. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1345.3 of Title 59, unless there is created a duplication in numbering, reads as follows:

- A. Any person who provides or offers to provide immigration assistance service may perform only the following services:
- 1. Completing a government agency form requested by the customer and appropriate to the customer's need only if the completion of that form does not involve a legal judgment for that particular matter;
- 2. Transcribing responses to a government agency form which is related to an immigration matter but not advising a customer as to his or her answers on those forms;
- 3. Translating information of forms to a customer and translating the customer's answers to questions posed on the forms;
- 4. Securing for the customer supporting documents currently in existence, such as birth and marriage certificates, which may be required for submission with government agency forms;
 - 5. Translating documents from a foreign language into English;

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6. Notarizing signatures on government agency forms, if the person performing the service is a notary public commissioned in this state and is lawfully present in the United States;

- 7. Making referrals, without fee, to attorneys who could undertake legal representation for a person in an immigration matter;
- 8. Preparing or arranging for the preparation of photographs and fingerprints;
- 9. Arranging for the performance of medical tests, including x-rays and AIDS tests, and the obtaining of reports of such test results;
 - 10. Conducting English language and civics courses; and
- 11. Performing such other services that the Office of the Secretary of State determines by rule may be appropriately performed by such persons.
 - B. The following persons are exempt from the Registration of Immigration Assistance Act:
 - 1. An attorney licensed to practice law in this state or an attorney licensed to practice law in any other state or territory of the United States or in any foreign country upon approval of the court;
- 2. A not-for-profit organization recognized by the Board of

 Immigration Appeals under 8 C.F.R. 292.2(a) and employees of those

 organizations accredited under 8 C.F.R. 292.2(d); and

3. Any organization employing or desiring to employ an alien or nonimmigrant alien where the organization, its employees, or its agents provide advice or assistance in immigration matters to alien or nonimmigrant alien employees or potential employees without compensation from the individuals to whom such advice or assistance is provided.

- C. Nothing in this chapter shall regulate any business to the extent that such regulation is prohibited or preempted by federal law.
- D. Any person who provides or offers immigration assistance service and is not exempted pursuant to subsection B of this section shall post in a conspicuous place at his or her place of business signs setting forth information in English and in every other language in which the person provides or offers to provide immigration assistance service. Each language shall be on a separate sign. Each sign shall be at least twelve (12) inches by seventeen (17) inches and shall contain the following statement:
- "I AM NOT AN ATTORNEY LICENSED TO PRACTICE LAW AND MAY NOT GIVE LEGAL ADVICE OR ACCEPT FEES FOR LEGAL ADVICE."
- E. Every person engaged in immigration assistance service who is not an attorney who advertises immigration assistance service in a language other than English, whether by radio, television, signs, pamphlets, newspapers, or other written communication, with the exception of a single desk plaque, shall include in the document,

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advertisement, stationary, letterhead, business card, or other comparable written material of a conspicuous size the following notice in English and the language in which the written communication appears:

"I AM NOT AN ATTORNEY LICENSED TO PRACTICE LAW AND MAY NOT GIVE LEGAL ADVICE OR ACCEPT FEES FOR LEGAL ADVICE."

If such advertisement is by radio or television, the statement shall include substantially the same message.

- F. Any person who provides or offers immigration assistance service and is not exempted pursuant to subsection B of this section shall not in any document, advertisement, stationary, letterhead, business card, or other comparable written material literally translate from English into another language terms or titles including, but not limited to, notary public, notary, licensed, attorney, lawyer, or any other term that implies the person is an attorney.
- G. Violation of this section may result in a fine of up to One Thousand Dollars (\$1,000.00) per violation. A fine charged pursuant to this subsection shall not preempt or preclude additional appropriate civil or criminal penalties.
- H. Any person engaged in providing immigration services who is not exempt pursuant to subsection B of this section shall not:

1. Accept payment in exchange for providing legal advice or any other assistance that requires legal analysis, legal judgment, or interpretation of the law;

- 2. Notwithstanding a fee dispute between the immigration assistance and the customer, refuse to return documents supplied by, prepared on behalf of, or paid for by the customer upon the request of the customer;
- 3. Represent or advertise, in connection with the provision assistance in immigration matter, other titles or credentials, including, but not limited to, notary public or immigration consultant, that could cause a customer to believe that the person possesses special professional skills or is authorized to provide advice on an immigration matter. A certified notary public may use the term "notary public" if the use is accompanied by the statement that the person is not an attorney; provided, however, the term "notary public" shall not be translated into another language;
- 4. Provide legal advice, recommend a specific course of legal action, or provide any other assistance that requires legal analysis, legal judgment, or interpretation of the law; or
- 5. Make any misrepresentation or false statement, directly or indirectly, to influence, persuade, or induce patronage.
- I. Any person who violates any provision of this section shall be guilty of a misdemeanor.

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- J. The Secretary of State shall promulgate rules necessary to implement the Registration of Immigration Assistance Act.
- SECTION 13. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2358.8 of Title 68, unless there is created a duplication in numbering, reads as follows:
- A. As used in this section:

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- 1. "Authorized employee" means any individual authorized for employment in the United States as defined in 8 U.S.C., Section 1324a; and
- 2. "Labor services" means the physical performance of services in this state.
- B. On or after January 1, 2009, no wages or remuneration for labor services to an individual of Six Hundred Dollars (\$600.00) or more per annum may be claimed and allowed as a deductible business expense for state income tax purposes by a taxpayer unless such individual is an authorized employee. The provisions of this subsection shall apply whether or not an Internal Revenue Service Form 1099 is issued in conjunction with the wages or remuneration.
- C. This section shall not apply to any business domiciled in this state which is exempt from compliance with federal employment verification procedures under federal law which makes the employment of unauthorized aliens unlawful.
- D. This section shall not apply to any individual hired by the taxpayer prior to January 1, 2009.

E. This section shall not apply to any taxpayer if the individual being paid is not directly compensated or employed by the taxpayer.

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- F. This section shall not apply to wages or remuneration paid for labor services to any individual who holds and presents to the taxpayer a valid driver license or identification card issued by the Department of Public Safety.
- G. The Oklahoma Tax Commission is authorized to prescribe forms and promulgate rules deemed necessary in order to administer and effectuate the provisions of this section.
- SECTION 14. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2385.32 of Title 68, unless there is created a duplication in numbering, reads as follows:
- A. An employer shall be required to withhold state income tax at the rate of six percent (6%) of the amount of compensation paid to an individual which compensation is reported on Internal Revenue Service Form 1099 and with respect to which the individual has:
 - 1. Failed to provide a taxpayer identification number;
- 2. Failed to provide a correct taxpayer identification number;
 or
 - 3. Provided an Internal Revenue Service-issued taxpayer identification number issued for nonresident aliens.
 - B. Any employer who fails to comply with the withholding requirements of this section shall be liable for the taxes required

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to have been withheld unless such employer is exempt from federal
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    withholding with respect to such individual pursuant to a properly
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    filed Internal Revenue Service Form 8233 and has provided a copy of
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    such form to the Oklahoma Tax Commission.
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        SECTION 15. This act shall become effective November 1, 2007.
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